

REGION 1 PLANNING COUNCIL, ILLINOIS

ANNUAL FINANCIAL REPORT



FOR THE FISCAL YEAR ENDED
JUNE 30, 2024

127 N Wyman Street
Rockford, IL 61101
Phone: 815.319.4180
www.r1planning.org

REGION 1 PLANNING COUNCIL, ILLINOIS

TABLE OF CONTENTS

PAGE

FINANCIAL SECTION

INDEPENDENT AUDITOR'S REPORT	<u>1</u>
-------------------------------------	--------------------------

BASIC FINANCIAL STATEMENTS

Government-Wide Financial Statements	
Statement of Net Position	<u>6</u>
Statement of Activities	<u>8</u>
Fund Financial Statements	
Balance Sheet - Governmental Funds	<u>10</u>
Reconciliation of Total Governmental Fund Balance to the	
Statement of Net Position - Governmental Activities	<u>12</u>
Statement of Revenues, Expenditures and Changes in	
Fund Balances - Governmental Funds	<u>14</u>
Reconciliation of the Statement of Revenues, Expenditures and Changes in	
Fund Balances to the Statement of Activities - Governmental Activities	<u>16</u>
Statement of Net Position - Custodial Fund	<u>17</u>
Schedule of Changes in Net Position - Custodial Fund	<u>18</u>
Notes to Financial Statements	<u>19</u>

REQUIRED SUPPLEMENTARY INFORMATION

Schedule of Employer Contributions	
Illinois Municipal Retirement Fund	<u>40</u>
Schedule of Changes in the Employer's Net Pension Liability	
Illinois Municipal Retirement Fund	<u>41</u>
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual	
General Fund	<u>43</u>
Winnebago County Geographic Information System - Special Revenue Fund	<u>45</u>
Northern Illinois Land Bank Authority - Special Revenue Fund	<u>46</u>

OTHER SUPPLEMENTARY INFORMATION

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual	
Northern Council of Governments	<u>48</u>
Combining Statement of Fiduciary Net Position - Custodial Funds	<u>49</u>
Combining Statement of Changes in Fiduciary Net Position - Custodial Funds	<u>50</u>
Consolidated Year-End Financial Report	<u>51</u>

FINANCIAL SECTION

This section includes:

Independent Auditor's Report

Basic Financial Statements

Required Supplementary Information

Other Supplementary Information

INDEPENDENT AUDITOR'S REPORT

This section includes the opinion of the Council's independent auditing firm.



INDEPENDENT AUDITOR'S REPORT

April 17, 2025

Members of the Board
Region 1 Planning Council
Rockford, Illinois

Report on the Audit of the Financial Statements

Opinion

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Region 1 Planning Council, Illinois (the Council), as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the Council's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Region 1 Planning Council, Illinois, as of June 30, 2024, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Council, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Council's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Council's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Council's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the budgetary comparison schedules and supplementary pension schedules, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted a Management's Discussion and Analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinions on the basic financial statements are not affected by this missing information.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Region 1 Planning Council, Illinois' basic financial statements. The other supplementary information is presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, other supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated April 17, 2025, on our consideration of the Council's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Council's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Council's internal control over financial reporting and compliance.

Lauterbach & Amen, LLP
LAUTERBACH & AMEN, LLP

BASIC FINANCIAL STATEMENTS

The basic financial Statements include integrated sets of financial statements as required by the GASB. The sets of statements include:

Government-Wide Financial Statements

Fund Financial Statements

- Governmental Funds
- Fiduciary Funds

In addition, the notes to the financial statements are included to provide information that is essential to a user's understanding of the basic financial statements.

REGION 1 PLANNING COUNCIL, ILLINOIS

Statement of Net Position

June 30, 2024

See Following Page

REGION 1 PLANNING COUNCIL, ILLINOIS

Statement of Net Position

June 30, 2024

	<u>Governmental Activities</u>
ASSETS	
Current Assets	
Cash and Cash Equivalents	\$ 1,401,085
Land Held for Resale	70,000
Receivables - Net of Allowances	1,440,860
Due from Other Governments	7,330
Prepays	58,832
Total Current Assets	<u>2,978,107</u>
Noncurrent Assets	
Capital Assets	
Amortizable	759,267
Accumulated Amortization	<u>(297,369)</u>
Total Noncurrent Assets	<u>461,898</u>
Total Assets	<u>3,440,005</u>
DEFERRED OUTFLOWS OF RESOURCES	
Deferred Items - IMRF	<u>382,782</u>
Total Assets and Deferred Outflows of Resources	<u>3,822,787</u>

The notes to the financial statements are an integral part of this statement.

	<u>Governmental Activities</u>
LIABILITIES	
Current Liabilities	
Accounts Payable	\$ 753,612
Accrued Payroll	128,467
Other Payables	2,401
Current Portion of Long-Term Debt	102,851
Total Current Liabilities	<u>989,206</u>
Noncurrent Liabilities	
Compensated Absences Payable	109,328
Net Pension Liability - IMRF	112,313
Leases Payable	389,076
Total Noncurrent Liabilities	<u>610,717</u>
Total Liabilities	<u>1,599,923</u>
DEFERRED INFLOWS OF RESOURCES	
Deferred Items - IMRF	<u>172,982</u>
Total Liabilities and Deferred Inflows of Resources	<u>1,772,905</u>
NET POSITION	
Net Investment in Capital Assets	(2,697)
Restricted	
Metropolitan Planning Organization	281,921
Winnebago County Geographic Information System	296,889
Northern Illinois Land Bank Authority	708,982
Unrestricted	<u>764,787</u>
Total Net Position	<u>2,049,882</u>

The notes to the financial statements are an integral part of this statement.

REGION 1 PLANNING COUNCIL, ILLINOIS

Statement of Activities

For the Fiscal Year Ended June 30, 2024

		Program Revenues			Net
		Charges	Operating	Capital	(Expenses)/
		for	Grants/	Grants/	Revenues and
	Expenses	Services	Contributions	Contributions	Changes in
					Net Position
Governmental Activities					
General Government	\$ 22,212,807	1,691,651	20,096,630	—	(424,526)
Interest on Long-Term Debt	21,126	—	—	—	(21,126)
Total Governmental Activities	22,233,933	1,691,651	20,096,630	—	(445,652)
		General Revenues			
		Miscellaneous			639,390
		Change in Net Position			193,738
		Net Position - Beginning			1,742,203
		Restatement - Error Correction			113,941
		Net Position - Beginning as Restated			1,856,144
		Net Position - Ending			2,049,882

The notes to the financial statements are an integral part of this statement.

REGION 1 PLANNING COUNCIL, ILLINOIS

Balance Sheet - Governmental Funds

June 30, 2024

See Following Page

REGION 1 PLANNING COUNCIL, ILLINOIS**Balance Sheet - Governmental Funds
June 30, 2024**

		Special
	General	Metropolitan Planning Organization
ASSETS		
Cash and Investments	\$ 787,337	84,890
Land Held for Resale	—	—
Receivables - Net of Allowances		
Accounts	848,477	468,021
Due from Other Funds	272,887	39,196
Due from Other Governments	256	—
Prepays	36,548	—
Total Assets	1,945,505	592,107
LIABILITIES		
Accounts Payable	660,631	36,028
Accrued Payroll	128,467	—
Other Payables	1,130	1,271
Due to Other Funds	360,732	272,887
Due to Other Governments	—	—
Total Liabilities	1,150,960	310,186
FUND BALANCES		
Nonspendable	36,548	—
Restricted	—	281,921
Unassigned	757,997	—
Total Fund Balances as Restated	794,545	281,921
Total Liabilities and Fund Balances	1,945,505	592,107

The notes to the financial statements are an integral part of this statement.

Revenue			
Winnebago County Geographic Information System	Northern Illinois Land Bank Authority	Nonmajor Northern Council of Governments	Total
222,296	284,920	21,642	1,401,085
—	70,000	—	70,000
—	122,087	2,275	1,440,860
81,572	239,964	—	633,619
—	5,199	1,875	7,330
22,284	—	—	58,832
326,152	722,170	25,792	3,611,726
5,104	13,188	38,661	753,612
—	—	—	128,467
—	—	—	2,401
—	—	—	633,619
1,875	—	—	1,875
6,979	13,188	38,661	1,519,974
22,284	—	—	58,832
296,889	708,982	—	1,287,792
—	—	(12,869)	745,128
319,173	708,982	(12,869)	2,091,752
326,152	722,170	25,792	3,611,726

The notes to the financial statements are an integral part of this statement.

REGION 1 PLANNING COUNCIL, ILLINOIS

Reconciliation of the Total Governmental Fund Balance to the Statement of Net Position - Governmental Activities

June 30, 2024

Total Governmental Fund Balances	\$ 2,091,752
---	---------------------

Amounts reported for governmental activities in the Statement of Net Position are different because:

Capital assets used in Governmental Activities are not financial resources and therefore, are not reported in the funds.	461,898
--	---------

Deferred outflows (inflows) of resources related to the pensions not reported in the funds. Deferred Items - IMRF	209,800
--	---------

Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds.	
Compensated Absences Payable	(136,660)
Net Pension Liability - IMRF	(112,313)
Leases Payable	<u>(464,595)</u>

Net Position of Governmental Activities	<u>2,049,882</u>
--	-------------------------

The notes to the financial statements are an integral part of this statement.

REGION 1 PLANNING COUNCIL, ILLINOIS

**Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds
For the Fiscal Year Ended June 30, 2024**

See Following Page

REGION 1 PLANNING COUNCIL, ILLINOIS

Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds For the Fiscal Year Ended June 30, 2024

		Special
	General	Metropolitan Planning Organization
Revenues		
Membership Fee	\$ 674,455	639,177
Grants	18,655,409	1,280,739
Miscellaneous	105,126	—
Total Revenues	19,434,990	1,919,916
Expenditures		
General Government	19,379,798	1,884,521
Debt Service		
Principal Retirement	—	62,570
Interest and Fiscal Charges	13,160	6,091
Total Expenditures	19,392,958	1,953,182
Net Change in Fund Balances	42,032	(33,266)
Fund Balances - Beginning	638,572	315,187
Restatement - Error Correction	113,941	—
Fund Balances - Beginning as Restated	752,513	315,187
Fund Balances - Ending	794,545	281,921

The notes to the financial statements are an integral part of this statement.

Revenue			
Winnebago County Geographic Information System	Northern Illinois Land Bank Authority	Nonmajor Northern Council of Governments	Total
328,019	—	50,000	1,691,651
—	160,482	—	20,096,630
68,388	436,858	29,018	639,390
396,407	597,340	79,018	22,427,671
368,570	406,245	79,018	22,118,152
12,201	—	—	74,771
—	1,875	—	21,126
380,771	408,120	79,018	22,214,049
15,636	189,220	—	213,622
303,537	519,762	(12,869)	1,764,189
—	—	—	113,941
303,537	519,762	(12,869)	1,878,130
319,173	708,982	(12,869)	2,091,752

The notes to the financial statements are an integral part of this statement.

REGION 1 PLANNING COUNCIL, ILLINOIS

Reconciliation of the Total Governmental Fund Balance to the Statement of Net Position - Governmental Activities

For the Fiscal Year Ended June 30, 2024

Net Change in Fund Balances - Total Governmental Funds	\$ 213,622
Amounts reported for governmental activities in the Statement of Activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as amortization expense.	
Amortization Expense	(75,924)
The net effect of deferred outflows (inflows) of resources related to the pensions not reported in the funds.	
Change in Deferred Items - IMRF	(61,589)
The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal on long-term debt consumes the current financial resources of the governmental funds.	
Change in Compensated Absences Payable	(41,024)
Change in Net Pension Liability - IMRF	83,882
Retirement of Debt	74,771
Changes in Net Position of Governmental Activities	193,738

The notes to the financial statements are an integral part of this statement.

REGION 1 PLANNING COUNCIL, ILLINOIS

Statement of Fiduciary Net Position

June 30, 2024

	<u>Custodial</u>
ASSETS	
Cash and Cash Equivalents	\$ 584,747
Receivables	
Accounts	<u>78,040</u>
Total Assets	<u>662,787</u>
LIABILITIES	
Accounts Payable	346,593
Due to Other Funds	170,695
Due to Other Governments	<u>1,323</u>
Total Liabilities	<u>518,611</u>
NET POSITION	
Restricted for Individuals, Organizations, and Other Governments	<u><u>144,176</u></u>

The notes to the financial statements are an integral part of this statement.

REGION 1 PLANNING COUNCIL, ILLINOIS

Schedule of Changes in Fiduciary Net Position For the Fiscal Year Ended June 30, 2024

	<u>Custodial</u>
Additions	
Membership Fee	\$ 7,029
Miscellaneous	<u>977,244</u>
	<u>984,273</u>
Deductions	
License and Fees	87,398
Office	31,317
Professional	400,791
Contractual	<u>526,520</u>
Total Deductions	<u>1,046,026</u>
Change in Fiduciary Net Position	(61,753)
Net Position Restricted for Individuals, Organizations, and Other Governments	
Beginning	<u>205,929</u>
Ending	<u><u>144,176</u></u>

The notes to the financial statements are an integral part of this statement.

REGION 1 PLANNING COUNCIL, ILLINOIS

Notes to the Financial Statements

June 30, 2024

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Region 1 Planning Council (RPC - the Council) is a special-purpose, regional government agency providing cross-jurisdictional, government-to-government collaborative planning across Northern Illinois. The regional planning model provides an efficient means to promoting a well-informed, comprehensive dialogue that holistically addresses regional issues by fulfilling the needs of government entities for long-range planning, securing funding, and analyzing and providing data in support of regional projects and initiatives.

The government-wide financial statements are prepared in accordance with generally accepted accounting principles (GAAP). The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments through its pronouncements (Statements and Interpretations). The more significant of the Council's accounting policies established in GAAP and used by the Council are described below.

REPORTING ENTITY

The Council is a municipal corporation governed by an elected executive director and seven-member Board of Trustees. The accompanying financial statements present the government and its component units, entities for which the government is considered to be financially accountable. Blended component units are, in substance, part of the primary government's operations, even though they are legally separate entities. Thus, blended component units are appropriately presented as funds of the primary government. Each discretely presented component unit is reported in a separate column in the government-wide financial statements to emphasize that it is both legally and substantively separate from the government. Management has determined that there are two fiduciary component units that are required to be included in the financial statements of the Village as pension trust funds and there are no discretely component units to include in the reporting entity.

BASIS OF PRESENTATION

Government-Wide Statements

The Council's basic financial statements include both government-wide (reporting the Council as a whole) and fund financial statements (reporting the Council's major funds). Both the government-wide and fund financial statements categorize primary activities as either governmental or business-type. The Council only reports governmental activities. The Council's planning, geographic information system, and general administrative services are classified as governmental activities.

In the government-wide Statement of Net Position, the governmental activities column is: (a) presented on a consolidated basis by column, and (b) reported on a full accrual, economic resource basis, which recognizes all long-term assets/deferred outflows and receivables as well as long-term debt/deferred inflows and obligations. The Council's net position is reported in two parts: restricted and unrestricted. The Council first utilizes restricted resources to finance qualifying activities.

REGION 1 PLANNING COUNCIL, ILLINOIS

Notes to the Financial Statements

June 30, 2024

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

BASIS OF PRESENTATION - Continued

Government-Wide Statements - Continued

The government-wide Statement of Activities reports both the gross and net cost of each of the Council's functions (general government). The functions are supported by general government revenues (membership fees and miscellaneous revenues, etc.). The Statement of Activities reduces gross expenses (including depreciation) by related program revenues, which include 1) charges to customers or applicants who purchase, use, or directly benefit from foods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment.

The net costs (by function) are normally covered by general revenue (miscellaneous revenues).

This government-wide focus is more on the sustainability of the Council as an entity and the change in the Council's net position resulting from the current year's activities.

Fund Financial Statements

The financial transactions of the Council are reported in individual funds in the fund financial statements. Each fund is accounted for by providing a separate set of self-balancing accounts that comprise its assets/deferred outflows, liabilities/deferred inflows, fund equity, revenues and expenditures/expenses. Funds are organized into governmental category. The emphasis in fund financial statements is on the major funds.

GASB Statement No. 34 sets forth minimum criteria (percentage of the assets/deferred outflows, liabilities/deferred inflows, revenues or expenditures/expenses) for the determination of major funds. The Council may electively add funds, as major funds, which either had debt outstanding or specific community focus. The nonmajor funds are combined in a column in the fund financial statements. A fund is considered major if it is a primary operating fund of the Council or meets the following criteria:

Total assets/deferred outflows, liabilities/deferred inflows, revenues, or expenditures/expenses of that individual governmental fund are at least 10 percent of the corresponding total for all funds of that category or type; and

Total assets/deferred outflows, liabilities/deferred inflows, revenues, or expenditures/expenses of the individual governmental fund are at least 5 percent of the corresponding total for all governmental funds combined.

The various funds are reported by generic classification within the financial statements. The following fund types are used by the Council:

REGION 1 PLANNING COUNCIL, ILLINOIS

Notes to the Financial Statements

June 30, 2024

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

BASIS OF PRESENTATION - Continued

Fund Financial Statements - Continued

Governmental Funds

The focus of the governmental funds' measurement (in the fund statements) is upon determination of financial position and changes in financial position (sources, uses, and balances of financial resources) rather than upon net income. The following is a description of the governmental funds of the Council:

General Fund is the general operating fund of the Council. It accounts for all revenues and expenditures of the Council which are not accounted for in other funds. The General Fund is a major fund.

Special Revenue Funds are used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes. The Council maintains three major special revenue funds. The Metropolitan Planning Organization Fund accounts are restricted to grant-fund transportation planning. The Winnebago County Geographic Information System Fund accounts for are restricted to direct revenue and expenditures derived from hosting and disseminating Geographic Information System data for its members and subscribers. The Northern Illinois Land Bank Authority (the "Land Bank") Fund accounts are restricted to direct revenue and expenses derived from housing and operating the Land Bank which fosters the public purpose of combating community deterioration by returning property to productive use for citizens within the Region. The Council also maintains one nonmajor special revenue fund.

Fiduciary Funds

Fiduciary funds are used to report assets held in a trustee or custodial capacity for others and therefore are not available to support Council programs. The reporting focus is on net position and changes in net position and is reported using accounting principles similar to proprietary funds.

Custodial Funds are used to account for assets held by the Council in a purely custodial capacity. The Winnebago Trustee Program accounts for financial transactions associated with contractual services provided as the County of Winnebago's agent in the operation of a delinquent tax program. The Boone Trustee Program accounts for financial transactions associated with contractual services provided as the County of Boone's agent in the operation of a delinquent tax program.

The Council's fiduciary funds are presented in the fiduciary fund financial statements. Since by definition these assets are being held for the benefit of a third party (other local governments, private parties, pension participants, etc.) and cannot be used to address activities or obligations of the Council, these funds are not incorporated into the government-wide statements.

MEASUREMENT FOCUS AND BASIS OF ACCOUNTING

Measurement focus is a term used to describe "which" transactions are recorded within the various financial statements. Basis of accounting refers to "when" transactions are recorded regardless of the measurement focus applied.

Measurement Focus

On the government-wide Statement of Net Position and the Statement of Activities, governmental activities are presented using the economic resources measurement focus as defined below.

REGION 1 PLANNING COUNCIL, ILLINOIS

Notes to the Financial Statements

June 30, 2024

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

MEASUREMENT FOCUS AND BASIS OF ACCOUNTING - Continued

Measurement Focus - Continued

In the fund financial statements, the “current financial resources” measurement focus or the “economic resources” measurement focus is used as appropriate.

All governmental funds utilize a “current financial resources” measurement focus. Only current financial assets/deferred outflows and liabilities/deferred inflows are generally included on their balance sheets. Their operating statements present sources and uses of available spendable financial resources during a given period. These funds use fund balance as their measure of available spendable financial resources at the end of the period.

Custodial funds utilize an “economic resources” measurement focus. The accounting objectives of this measurement focus are the determination of operating income, changes in net position (or cost recovery), financial position, and cash flows. All assets/deferred outflows, liabilities/deferred inflows (whether current or noncurrent) associated with their activities are reported. Custodial funds equity is classified as net position.

Basis of Accounting

In the government-wide Statement of Net Position and Statement of Activities, governmental activities are presented using the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability/deferred inflow is incurred or economic asset used. Revenues, expenses, gains, losses, assets/deferred outflows, and liabilities/deferred inflows resulting from exchange and exchange-like transactions are recognized when the exchange takes place.

In the fund financial statements, governmental funds are presented on the modified accrual basis of accounting. Under this modified accrual basis of accounting, revenues are recognized when “measurable and available.” Measurable means knowing or being able to reasonably estimate the amount. Available means collectible within the current period or within sixty days after year end. A sixty-day availability period is used for revenue recognition for governmental fund revenues. Expenditures (including capital outlay) are recorded when the related fund liability is incurred, except for long-term debt principal and interest, which are recognized when due.

In applying the susceptible to accrual concept under the modified accrual basis, those revenues susceptible to accrual are grants and membership fees. All other revenues are not susceptible to accrual because generally they are not measurable until received in cash.

Custodial funds utilize the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or economic asset used.

REGION 1 PLANNING COUNCIL, ILLINOIS

Notes to the Financial Statements

June 30, 2024

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

ASSETS/DEFERRED OUTFLOWS, LIABILITIES/DEFERRED INFLOWS, AND NET POSITION OR EQUITY

Cash and Investments

Cash and cash equivalents on the Statement of Net Position are considered to be cash on hand, demand deposits, cash with fiscal agent. For the purpose of the proprietary funds "Statement of Cash Flows," cash and cash equivalents are considered to be cash on hand, demand deposits, cash with fiscal agent, and all highly liquid investments with an original maturity of three months or less.

Investments are generally reported at fair value. Short-term investments are reported at cost, which approximates fair value. For investments, the Council categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The Council has no investments at year-end.

Interfund Receivables, Payables and Activity

Interfund activity is reported as loans, services provided, reimbursements or transfers. Loans are reported as interfund receivables and payables as appropriate and are subject to elimination upon consolidation. Services provided, deemed to be at market or near market rates, are treated as revenues and expenditures/expenses. Reimbursements are when one fund incurs a cost, charges the appropriate benefiting fund and reduces its related cost as a reimbursement. All other interfund transactions are treated as transfers. Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

Receivables

In the government-wide financial statements, receivables consist of all revenues earned at year-end and not yet received. Allowances for uncollectible accounts receivable are based upon historical trends and the periodic aging of accounts receivable. Major receivables balances for governmental activities include grants and membership fees.

Prepays

Prepays are valued at cost, which approximates market, using the first-in/first-out (FIFO) method. Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaids in both the government-wide and fund financial statements. The costs of governmental fund-type prepaids are recorded as expenditures when consumed rather than when purchased.

Deferred Outflows/Inflows of Resources

Deferred outflow/inflow of resources represents a consumption/acquisition of net assets that applies to a future period and therefore will not be recognized as an outflow of resources (expense)/inflow of resources (revenue) until that future time.

REGION 1 PLANNING COUNCIL, ILLINOIS

Notes to the Financial Statements

June 30, 2024

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

ASSETS/DEFERRED OUTFLOWS, LIABILITIES/DEFERRED INFLOWS, AND NET POSITION OR EQUITY - Continued

Capital Assets

Capital assets purchased or acquired are reported at historical cost or estimated historical cost. Contributed assets are reported at acquisition value as of the date received. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred.

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. General capital assets are long-lived assets of the Council as a whole. When purchased, such assets are recorded as expenditures in the governmental funds and capitalized. Infrastructure such as streets, traffic signals and signs are capitalized. The valuation basis for general capital assets are historical cost, or where historical cost is not available, estimated historical cost based on replacement costs.

Amortization on all assets is computed and recorded using the straight-line method of amortization over the following estimated useful life:

Buildings	10 Years
-----------	----------

Long-Term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type Statement of Net Position. Bond premiums and discounts, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as expenses at the time of issuance.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

REGION 1 PLANNING COUNCIL, ILLINOIS

Notes to the Financial Statements

June 30, 2024

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

ASSETS/DEFERRED OUTFLOWS, LIABILITIES/DEFERRED INFLOWS, AND NET POSITION OR EQUITY - Continued

Compensated Absences

The Council accrues accumulated unpaid vacation and associated employee-related costs when earned (or estimated to be earned) by the employee. In accordance with GASB Statement No. 16, no liability is recorded for nonvesting accumulation rights to receive sick pay benefits. However, a liability is recognized for that portion of accumulated sick leave that is estimated to be taken as “terminal leave” prior to retirement.

All vacation pay is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

Net Position

In the government-wide financial statements, equity is classified as net position and displayed in three components, as applicable:

Investment in Capital Assets - Consists of capital assets, including restricted capital assets, net of accumulated amortization. Currently, the Council does not have any capital assets reported.

Restricted - Consists of net position with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments; or (2) law through constitutional provisions or enabling legislation.

Unrestricted - All other net position balances that do not meet the definition of “restricted” or “investment in capital assets.”

NOTE 2 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

BUDGETARY INFORMATION

A balanced budget will be presented annually for Board review and approval. The cash revenue resources for the budget period shall not be exceeded by the expenses. The budget shall be constructed to align to achieving the long-term strategic priorities established by the Board. When appropriate, a needs assessment of stakeholder priorities, challenges, and opportunities will be integrated into the process to assist in development.

The budget will be based on an operational planning to achieve the strategic priorities of the Board. An objective, analytical approach to forecasting shall be taken in estimating as accurately as possible.

Revenue incomes and expenditure outflows will be monitored on an ongoing basis to assess the implications of the annual budget in order to provide timely updates on actual financial performance. Amendments will be considered by the Board when an interfund shift is necessary greater than can be restored by the end of the fiscal year, to match the budgetary condition equal to that approved by the Board.

REGION 1 PLANNING COUNCIL, ILLINOIS

Notes to the Financial Statements

June 30, 2024

NOTE 2 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY - Continued

EXCESS OF ACTUAL EXPENDITURES OVER BUDGET IN INDIVIDUAL FUNDS

The following funds had an excess of actual expenditures over budget for the fiscal year:

Fund	Excess
General	\$ 17,581,760
Northern Council of Governments	28,518

DEFICIT FUND BALANCE

The following funds had deficit fund balances as of the date of this report:

Fund	Deficit
Northern Council of Governments	\$ 12,869
Boone Trustee Program	3,853

NOTE 3 - DETAIL NOTES ON ALL FUNDS

DEPOSITS AND INVESTMENTS

The Council maintains a cash and investment pool that is available for use by all funds. Each fund type's portion of this pool is displayed on the financial statements as "cash and investments." In addition, investments are separately held by several of the Council's funds.

Permitted Deposits and Investments - Illinois Statutes authorizes the Council to make deposits/invest in commercial banks, savings and loan institutions, obligations of the U.S. Treasury and U.S. Agencies, obligations of States and their political subdivisions, credit union shares, repurchase agreements, and commercial paper rated within the three highest classifications by at least two standard rating services.

Deposits. At year-end, the carrying amount of the Council's deposits totaled \$1,401,085 and the bank balances totaled \$1,467,222.

Interest Rate Risk. Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The Council's investment policy does not address interest rate risk.

Concentration Risk. This is the risk of loss attributed to the magnitude of the Council's investment in a single issuer. It is the policy of the Council that investment considerations shall take into account the full RPC portfolio, including short and long-term operational planning and commitments. Therefore, all investments are subject to recommendation by operational management, as well as review and approval of the Region 1 Joint Planning Commission. At year-end, the Council has no investments over 5 percent of the total cash and investment portfolio.

REGION 1 PLANNING COUNCIL, ILLINOIS

Notes to the Financial Statements

June 30, 2024

NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

DEPOSITS AND INVESTMENTS - Continued

Credit Risk. Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. State law limits investments in commercial paper, corporate bonds and mutual bond funds to the top two ratings issued by nationally recognized statistical rating organizations. The Council's investment policy does not impose further limits on investment choices.

Custodial Credit Risk. In the case of deposits, this is the risk that in the event of a bank failure, the Council's deposits may not be returned to it. The Council's investment policy does not address custodial credit risk. At year-end, the entire amount of the bank balance of deposits was covered by collateral, federal depository or equivalent insurance. At year-end, the entire amount of the bank balance of deposits was covered by collateral, federal depository or equivalent insurance.

For an investment, this is the risk that in the event of the failure of the counterparty, the Council will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party.

INTERFUND BALANCES

Interfund balances result from the time lag between when transactions are recorded in the accounting system and payments between funds are made. The composition of interfund balances as of the date of this report, is as follows:

Receivable Fund	Payable Fund	Amount
General	Metropolitan Planning Organization	\$ 272,887
Metropolitan Planning Organization	General	39,196
Winnebago County Geographic	General	81,572
Northern Illinois Land Bank Authority	General	<u>239,964</u>
		<u>633,619</u>

REGION 1 PLANNING COUNCIL, ILLINOIS**Notes to the Financial Statements****June 30, 2024****NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued****CAPITAL ASSETS****Governmental Activities**

Governmental capital asset activity for the year was as follows:

	Beginning Balances	Increases	Decreases	Ending Balances
Amortizable Capital Assets				
Leased Building	\$ 759,267	—	—	759,267
Less Accumulated Amortization				
Leased Building	221,445	75,924	—	297,369
Total Net Amortizable Capital Assets	537,822	(75,924)	—	461,898

Amortization expense was charged to governmental activities as follows:

General Government	<u>\$ 75,924</u>
--------------------	------------------

SHORT-TERM DEBT**Line of Credit**

The Council has established a line of credit payable as follows:

Issue	Beginning Balances	Issuances	Retirements	Ending Balances
\$600,000 Line of Credit - Loans are due within one year of issuance with interest at 8.50%.	\$ —	386,000	386,000	—

LONG-TERM DEBT**Leases Payable**

The Council has the following lease outstanding at year end:

Lease	Start Date	End Date	Payments	Interest Rate
North Wyman Pioneer Building	August 1, 2020	August 1, 2030	\$80,165 per year	1.00%

REGION 1 PLANNING COUNCIL, ILLINOIS

Notes to the Financial Statements

June 30, 2024

NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

LONG-TERM DEBT - Continued

Long-Term Liabilities Activity

Changes in long-term liabilities during the fiscal year were as follows:

Type of Debt	Beginning Balances	Additions	Deductions	Ending Balances	Amounts Due within One Year
Governmental Activities					
Compensated Absences	\$ 95,636	82,048	41,024	136,660	27,332
Net Pension Liability - IMRF	196,195	—	83,882	112,313	—
Leases Payable	539,366	—	74,771	464,595	75,519
	<u>831,197</u>	<u>82,048</u>	<u>199,677</u>	<u>713,568</u>	<u>102,851</u>

For the governmental activities, payments on the compensated absences, and the net pension liability are made by the General Fund.

Debt Service Requirements to Maturity

The annual debt service requirements to maturity, including principal and interest, are as follows:

Fiscal Year Ending	Leases Payable	
	Principal	Interest
2025	\$ 75,519	4,646
2026	76,274	3,891
2027	77,037	3,128
2028	77,807	2,358
2029	78,585	1,580
2030	79,373	794
Totals	<u>464,595</u>	<u>16,397</u>

REGION 1 PLANNING COUNCIL, ILLINOIS

Notes to the Financial Statements

June 30, 2024

NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

NET POSITION CLASSIFICATIONS

Net investment in capital assets was comprised of the following as of June 30, 2024:

Governmental Activities	
Capital Assets - Net of Accumulated Depreciation	\$ 461,898
Less Capital Related Debt:	
Leases Payable	<u>(464,595)</u>
Net Investment in Capital Assets	<u><u>(2,697)</u></u>

FUND BALANCE CLASSIFICATIONS

In the governmental funds financial statements, the Council considers restricted amounts to have been spent when an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available. The Council first utilizes committed, then assigned and then unassigned fund balance when an expenditure is incurred for purposes for which all three unrestricted fund balances are available.

Nonspendable Fund Balance. Consists of resources that cannot be spent because they are either: a) not in a spendable form; or b) legally or contractually required to be maintained intact.

Restricted Fund Balance. Consists of resources that are restricted to specific purposes, that is, when constraints placed on the use of resources are either: a) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or b) imposed by law through constitutional provisions or enabling legislation.

Committed Fund Balance. Consists of resources constrained (issuance of an ordinance) to specific purposes by the government itself, using its highest level of decision-making authority, the Board; to be reported as committed, amounts cannot be used for any other purpose unless the government takes the same highest-level action to remove or change the constraint.

Assigned Fund Balance. Consists of amounts that are constrained by the Board's intent to be used for specific purposes but are neither restricted nor committed. Intent is expressed by a) the Board itself or b) a body or official to which the Board has delegated the authority to assign amounts to be used for specific purposes. The Council's highest level of decision-making authority is the Board, who is authorized to assign amounts to a specific purpose.

Unassigned Fund Balance. Consists of residual net resources of a fund that has not been restricted, committed, or assigned within the General Fund and deficit fund balances of other governmental funds.

Minimum Fund Balance Policy. The policy states that the General Fund should maintain a minimum fund balance equal to 30 days, or one of twelve months, of current year actual operating expenditures.

REGION 1 PLANNING COUNCIL, ILLINOIS

Notes to the Financial Statements

June 30, 2024

NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

FUND BALANCE CLASSIFICATIONS - Continued

The following is a schedule of fund balance classifications for the governmental funds as of the date of this report:

	Special Revenue					Totals
	General	Metropolitan Planning Organization	Winnebago County Geographic Information System	Northern Illinois Land Bank Authority	Nonmajor Northern Council of Governments	
Fund Balances						
Nonspendable						
Prepays	\$ 36,548	—	22,284	—	—	58,832
Restricted						
Metropolitan Planning Organization	—	281,921	—	—	—	281,921
Winnebago County Geographic Information System	—	—	296,889	—	—	296,889
Northern Illinois Land Bank Authority	—	—	—	708,982	—	708,982
	—	281,921	296,889	708,982	—	1,287,792
Unassigned	757,997	—	—	—	(12,869)	745,128
Total Fund Balances	794,545	281,921	319,173	708,982	(12,869)	2,091,752

NET POSITION/FUND BALANCE RESTATEMENT

Error Correction. Beginning net position/fund balance were restated to correct errors in recognition of payroll liabilities.

	Governmental Activities	General
Beginning Net Position/Fund Balance as Previously Reported	\$ 1,742,203	638,572
Error Correction - Payroll Liabilities	113,941	113,941
Beginning Net Position/Fund Balance as Restated	1,856,144	752,513

REGION 1 PLANNING COUNCIL, ILLINOIS

Notes to the Financial Statements

June 30, 2024

NOTE 4 - OTHER INFORMATION

CONTINGENT LIABILITIES

Litigation

From time to time, the Council is party to various pending claims and legal proceedings with respect to employment, civil rights, property taxes and other matters. Although the outcome of such matters cannot be forecasted with certainty, it is the opinion of management and the Council attorney that the likelihood is remote that any such claims or proceedings will have a material adverse effect on the Council's financial position or results of operations.

Grants

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the Council expects such amounts, if any, to be immaterial.

EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLAN

The Council contributes to one defined benefit pension plan, the Illinois Municipal Retirement Fund (IMRF), a defined benefit agent multiple-employer public employee retirement system. IMRF issues a publicly available financial report that includes financial statements and required supplementary information for the plan as a whole, but not by individual employer. That report may be obtained online at www.imrf.org. The benefits, benefit levels, employee contributions and employer contributions are governed by Illinois Compiled Statutes (ILCS) and can only be amended by the Illinois General Assembly.

Illinois Municipal Retirement Fund (IMRF)

Plan Descriptions

Plan Administration. All employees hired in positions that meet or exceed the prescribed annual hourly standard must be enrolled in IMRF as participating members. The plan is accounted for on the economic resources measurement focus and the accrual basis of accounting. Employer and employee contributions are recognized when earned in the year that the contributions are required, benefits and refunds are recognized as an expense and liability when due and payable.

Benefits Provided. IMRF has three benefit plans. The vast majority of IMRF members participate in the Regular Plan (RP). The Sheriff's Law Enforcement Personnel (SLEP) plan is for sheriffs, deputy sheriffs, and selected police chiefs. Counties could adopt the Elected County Official (ECO) plan for officials elected prior to August 8, 2011 (the ECO plan was closed to new participants after that date).

IMRF provides two tiers of pension benefits. Employees hired *before* January 1, 2011, are eligible for Tier 1 benefits. Tier 1 employees are vested for pension benefits when they have at least eight years of qualifying service credit. Tier 1 employees who retire at age 55 (at reduced benefits) or after age 60 (at full benefits) with eight years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any consecutive 48 months within the last 10 years of service, divided by 48. Under Tier 1, the pension is increased by 3% of the original amount on January 1 every year after retirement.

REGION 1 PLANNING COUNCIL, ILLINOIS

Notes to the Financial Statements

June 30, 2024

NOTE 4 - OTHER INFORMATION - Continued

EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLAN - Continued

Illinois Municipal Retirement Fund (IMRF) - Continued

Plan Descriptions - Continued

Benefits Provided - Continued. Employees hired on or after January 1, 2011, are eligible for Tier 2 benefits. For Tier 2 employees, pension benefits vest after ten years of service. Participating employees who retire at age 62 (at reduced benefits) or after age 67 (at full benefits) with ten years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any 96 consecutive months within the last 10 years of service, divided by 96. Under Tier 2, the pension is increased on January 1 every year after retirement, upon reaching age 67, by the lesser of:

- 3% of the original pension amount, or
- 1/2 of the increase in the Consumer Price Index of the original pension amount.

Plan Membership. As of December 31, 2023, the measurement date, the following employees were covered by the benefit terms:

Inactive Plan Members Currently Receiving Benefits	—
Inactive Plan Members Entitled to but not yet Receiving Benefits	41
Active Plan Members	<u>36</u>
Total	<u><u>77</u></u>

Contributions. As set by statute, the Council's Regular Plan Members are required to contribute 4.50% of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. For the year-ended June 30, 2024, the Council's contribution was 5.14% of covered payroll.

Net Pension Liability. The Council's net pension liability was measured as of December 31, 2023. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date.

REGION 1 PLANNING COUNCIL, ILLINOIS

Notes to the Financial Statements

June 30, 2024

NOTE 4 - OTHER INFORMATION - Continued

EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLAN - Continued

Illinois Municipal Retirement Fund (IMRF) - Continued

Plan Descriptions - Continued

Actuarial Assumptions. The total pension liability was determined by an actuarial valuation performed, as of December 31, 2023, using the following actuarial methods and assumptions:

Actuarial Cost Method	Entry Age Normal
Asset Valuation Method	Fair Value
Actuarial Assumptions	
Interest Rate	7.25%
Salary Increases	2.85% to 13.75%
Cost of Living Adjustments	2.75%
Inflation	2.25%

For non-disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Retiree, Male (adjusted 108.0%) and Female (adjusted 106.4%) tables, and future mortality improvements projected using scale MP-2021. For disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Disabled Retiree, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2021. For active members, the Pub-2010, Amount-Weighted, below-median income, General, Employee, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2021.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return to the target asset allocation percentage and adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

REGION 1 PLANNING COUNCIL, ILLINOIS

Notes to the Financial Statements

June 30, 2024

NOTE 4 - OTHER INFORMATION - Continued

EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLAN - Continued

Illinois Municipal Retirement Fund (IMRF) - Continued

Plan Descriptions - Continued

Actuarial Assumptions - Continued.

Asset Class	Target	Long-Term Expected Real Rate of Return
Fixed Income	24.50%	5.20%
Domestic Equities	34.50%	4.35%
International Equities	18.00%	5.40%
Real Estate	10.50%	6.40%
Blended	11.50%	4.85% - 6.25%
Cash and Cash Equivalents	1.00%	3.60%

Discount Rate

The discount rate used to measure the total pension liability was 7.25%, the same as the prior valuation. The projection of cash flows used to determine the discount rate assumed that member contributions will be made at the current contribution rate and that Council contributions will be made at rates equal to the difference between the actuarially determined contribution rates and the member rate. Based on those assumptions, the Fund's fiduciary net position was projected to be available to make all project future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all period of projected benefit payments to determine the total pension liability.

Discount Rate Sensitivity

The following is a sensitivity analysis of the net pension liability/(asset) to changes in the discount rate. The table below presents the net pension liability/(asset) of the Council calculated using the discount rate as well as what the Council's net pension liability/(asset) would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate:

	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
Net Pension Liability/(Asset)	\$ 318,713	112,313	(26,390)

REGION 1 PLANNING COUNCIL, ILLINOIS**Notes to the Financial Statements****June 30, 2024****NOTE 4 - OTHER INFORMATION - Continued****EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLAN - Continued****Illinois Municipal Retirement Fund (IMRF) - Continued****Changes in the Net Pension Liability**

	Total Pension Liability (A)	Fiduciary Net Position (B)	Net Pension Liability (A) - (B)
Balances at December 31, 2022	\$ 898,558	702,363	196,195
Changes for the year:			
Service Cost	149,900	—	149,900
Interest on the Total Pension Liability	70,159	—	70,159
Changes of Benefit Terms	—	—	—
Difference Between Expected and Actual Experience of the Total Pension Liability	(17,160)	—	(17,160)
Change of Assumptions	(17,137)	—	(17,137)
Contributions - Employer	—	103,833	(103,833)
Contributions - Employees	—	93,637	(93,637)
Net Investment Income	—	69,749	(69,749)
Benefit Payments, Including Refunds of Member Contributions	(11,587)	(11,587)	—
Other (Net Transfer)	—	2,425	(2,425)
Net Changes	174,175	258,057	(83,882)
Balances at December 31, 2023	1,072,733	960,420	112,313

Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions

For the year ended June 30, 2024, the Council recognized pension expense of \$96,568. At June 30, 2024, the Council reported deferred outflows or resources and deferred inflows of resources related to pensions from the following sources:

REGION 1 PLANNING COUNCIL, ILLINOIS

Notes to the Financial Statements

June 30, 2024

NOTE 4 - OTHER INFORMATION - Continued

EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLAN - Continued

Illinois Municipal Retirement Fund (IMRF) - Continued

Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions - Continued

	Deferred Outflows of Resources	Deferred Inflows of Resources	Totals
Difference Between Expected and Actual Experience	\$ 273,532	(142,686)	130,846
Change in Assumptions	6,932	(30,296)	(23,364)
Net Difference Between Projected and Actual Earnings on Pension Plan Investments	37,955	—	37,955
Contributions Made Subsequent to Measurement Date	318,419	(172,982)	145,437
	64,363	—	64,363
Total Deferred Amounts Related to IMRF	382,782	(172,982)	209,800

\$64,363 reported as deferred outflows of resources related to pensions resulting from employer contributions subsequent to the measurement date and will be recognized as a reduction of the net pension liability in the reporting year ended June 30, 2025. Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future periods as follows:

Fiscal Year	Net Deferred Outflows of Resources
2025	\$ 29,867
2026	30,709
2027	34,969
2028	15,994
2029	18,396
Thereafter	15,502
Totals	145,437

REGION 1 PLANNING COUNCIL, ILLINOIS

Notes to the Financial Statements

June 30, 2024

NOTE 4 - OTHER INFORMATION - Continued

OTHER POST-EMPLOYMENT BENEFITS

The Council has evaluated its potential other post-employment benefits liability. Former employees who choose to retain their rights to health insurance through the Council are required to pay 100% of the current premium. Based upon a review of census data and plan provisions, as well as minimal utilization rates, it has been determined that any liability is immaterial to the financial statements in accordance with GASB Statement No. 75, *Accounting and Financial Reporting for Post-Employment Benefits Other Than Pensions*. Additionally, the Council provides no explicit benefit. Therefore, the Council has not recorded a liability as of June 30, 2024.

REQUIRED SUPPLEMENTARY INFORMATION

Required supplementary information includes financial information and disclosures that are required by the GASB but are not considered a part of the basic financial statements. Such information includes:

- Schedule Employer Contributions
Illinois Municipal Retirement Fund
- Schedule of Changes in the Employer's Net Pension Liability
Illinois Municipal Retirement Fund
- Budgetary Comparison Schedules
General Fund
Metropolitan Planning Organization - Special Revenue Fund
Winnebago County Geographic Information System - Special Revenue Fund
Northern Illinois Land Bank Authority - Special Revenue Fund

Notes to the Required Supplementary Information

Budgetary Information - Budgets are adopted on a basis consistent with generally accepted accounting principles.

REGION 1 PLANNING COUNCIL, ILLINOIS

Illinois Municipal Retirement Fund Schedule of Employer Contributions June 30, 2024

Fiscal Year	Actuarially Determined Contribution	Contributions in Relation to the Actuarially Determined Contribution	Contribution Excess/ (Deficiency)	Covered Payroll	Contributions as a Percentage of Covered Payroll
2019	* \$ —	\$ 73,095	\$ 73,095	\$ 889,454	8.22%
2020	102,442	102,442	—	1,261,843	8.12%
2021	110,631	110,631	—	1,355,096	8.16%
2022	114,113	114,113	—	1,698,706	6.72%
2023	106,124	106,124	—	1,938,834	5.47%
2024	118,861	118,861	—	2,314,380	5.14%

Notes to the Required Supplementary Information:

Actuarial Cost Method	Aggregate Entry Age Normal
Amortization Method	Level % Pay (Closed)
Remaining Amortization Period	19 Years
Asset Valuation Method	5-Year Smoothed Fair Value
Inflation	2.25%
Salary Increases	2.75% to 13.75%, Including Inflation
Investment Rate of Return	7.25%
Retirement Age	Experience-based table of rates that are specific to the type of eligibility condition. Last updated for the 2020 valuation pursuant to an experience study of the period 2017-2019.
Mortality	For non-disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Retiree, Male (adjusted 106%) and Female (adjusted 105%) tables, and future mortality improvements projected using scale MP-2020. For disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Disabled Retiree, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2020. For active members, the Pub-2010, Amount-Weighted, below-median income, General, Employee, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2020.

Note: This schedule is intended to show information for ten years. Information for additional years will be displayed as it becomes available.

*The Council joined IMRF effective September 1, 2018.

REGION 1 PLANNING COUNCIL, ILLINOIS**Illinois Municipal Retirement Fund - Regular Plan
Schedule of Changes in the Employer's Net Pension Liability
June 30, 2024**

	<u>12/31/18*</u>
Total Pension Liability	
Service Cost	\$ 72,770
Interest	2,729
Changes in Benefit Terms	—
Differences Between Expected and Actual Experience	158,582
Change of Assumptions	12,776
Benefit Payments, Including Refunds of Member Contributions	—
Net Change in Total Pension Liability	<u>246,857</u>
Total Pension Liability - Beginning	<u>—</u>
Total Pension Liability - Ending	<u><u>246,857</u></u>
Plan Fiduciary Net Position	
Contributions - Employer	\$ 23,300
Contributions - Members	12,452
Net Investment Income	—
Benefit Payments, Including Refunds of Member Contributions	—
Other (Net Transfer)	<u>(2,149)</u>
Net Change in Plan Fiduciary Net Position	<u>33,603</u>
Plan Net Position - Beginning	<u>—</u>
Plan Net Position - Ending	<u><u>33,603</u></u>
Employer's Net Pension Liability	<u><u>\$ 213,254</u></u>
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	13.61%
Covered Payroll	\$ 276,720
Employer's Net Pension Liability as a Percentage of Covered Payroll	77.06%

Note: This schedule is intended to show information for ten years. Information for additional years will be displayed as it becomes available.

Changes of Assumptions. Changes in assumptions related to the discount rate were made in 2017 and 2023.

*The Council joined IMRF effective September 1, 2018.

12/31/19	12/31/20	12/31/21	12/31/22	12/30/23
83,807	115,918	117,163	125,099	149,900
20,897	40,273	41,597	47,631	70,159
—	—	—	—	—
150,225	(111,456)	(77,166)	132,856	(17,160)
—	(22,995)	—	—	(17,137)
(1,048)	(6,415)	(1,776)	(2,909)	(11,587)
253,881	15,325	79,818	302,677	174,175
246,857	500,738	516,063	595,881	898,558
500,738	516,063	595,881	898,558	1,072,733
101,665	110,604	115,816	106,326	103,833
54,336	60,697	63,326	80,551	93,637
5,437	23,204	53,600	(46,653)	69,749
(1,048)	(6,415)	(1,776)	(2,909)	(11,587)
(9,752)	(9,247)	(12,872)	(16,130)	2,425
150,638	178,843	218,094	121,185	258,057
33,603	184,241	363,084	581,178	702,363
184,241	363,084	581,178	702,363	960,420
316,497	152,979	14,703	196,195	112,313
36.79%	70.36%	97.53%	78.17%	89.53%
1,207,463	1,348,831	1,407,241	1,790,011	2,080,824
26.21%	11.34%	1.04%	10.96%	5.40%

REGION 1 PLANNING COUNCIL, ILLINOIS**General Fund****Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual****For the Fiscal Year Ended June 30, 2024**

	Budget		Actual
	Original	Final	
Revenues			
Membership Fee	\$ 1,408,636	1,408,636	674,455
Grants	461,613	461,613	18,655,409
Miscellaneous	14,000	14,000	105,126
Total Revenues	1,884,249	1,884,249	19,434,990
Expenditures			
General Government			
Personnel	1,670,637	1,670,637	1,020,584
Occupancy	47,820	47,820	14,915
Office	20,767	20,767	9,076
Professional	32,272	32,272	13,769
Contractual	39,702	39,702	18,321,454
Debt Service			
Interest and Fiscal Charges	—	—	13,160
Total Expenditures	1,811,198	1,811,198	19,392,958
Net Change in Fund Balance	73,051	73,051	42,032
Fund Balance - As Previously Reported			638,572
Restatement - Error Correction			113,941
Fund Balance - Beginning as Restated			752,513
Fund Balance - Ending			794,545

REGION 1 PLANNING COUNCIL, ILLINOIS**Metropolitan Planning Organization - Special Revenue Fund****Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual****For the Fiscal Year Ended June 30, 2024**

	Budget		Actual
	Original	Final	
Revenues			
Membership Fee	\$ 38,116	38,116	639,177
Grants	2,585,630	2,585,630	1,280,739
Total Revenues	2,623,746	2,623,746	1,919,916
Expenditures			
General Government			
Personnel	1,480,900	1,480,900	1,019,776
Occupancy	—	—	3,605
Office	11,158	11,158	16,993
Professional	27,450	27,450	578,085
Contractual	1,103,355	1,103,355	266,062
Debt Service			
Principal Retirement	49,890	49,890	62,570
Interest and Fiscal Charges	—	—	6,091
Total Expenditures	2,672,753	2,672,753	1,953,182
Net Change in Fund Balance	(49,007)	(49,007)	(33,266)
Fund Balance - Beginning			315,187
Fund Balance - Ending			281,921

REGION 1 PLANNING COUNCIL, ILLINOIS**Winnebago County Geographic Information System - Special Revenue Fund****Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual****For the Fiscal Year Ended June 30, 2024**

	Budget		Actual
	Original	Final	
Revenues			
Membership Fee	\$ 333,052	333,052	328,019
Miscellaneous	72,202	72,202	68,388
Total Revenues	405,254	405,254	396,407
Expenditures			
General Government			
Personnel	298,794	298,794	276,150
Occupancy	308	308	1,683
Office	1,352	1,352	1,090
Telecommunications	435	435	432
Professional	7,199	7,199	330
Contractual	106,370	106,370	88,885
Debt Service			
Principal Retirement	14,841	14,841	12,201
Total Expenditures	429,299	429,299	380,771
Net Change in Fund Balance	(24,045)	(24,045)	15,636
Fund Balance - Beginning			303,537
Fund Balance - Ending			319,173

REGION 1 PLANNING COUNCIL, ILLINOIS**Northern Illinois Land Bank Authority - Special Revenue Fund****Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual****For the Fiscal Year Ended June 30, 2024**

	Budget		Actual
	Original	Final	
Revenues			
Grants	\$ 175,000	175,000	160,482
Miscellaneous	345,000	345,000	436,858
Total Revenues	520,000	520,000	597,340
Expenditures			
General Government			
Personnel	247,836	247,836	184,403
Occupancy	11,464	11,464	4,752
Office	105,000	105,000	947
Professional	500	500	463
Contractual	155,200	155,200	215,680
Debt Service			
Interest and Fiscal Charges	—	—	1,875
Total Expenditures	520,000	520,000	408,120
Net Change in Fund Balance	—	—	189,220
Fund Balance - Beginning			519,762
Fund Balance - Ending			708,982

OTHER SUPPLEMENTARY INFORMATION

Other supplementary information includes financial statements and schedules not required by the GASB, nor a part of the basic financial statements, but are presented for purposes of additional analysis.

Such schedules include:

- Budgetary Comparison Schedule - Nonmajor Governmental Fund
- Combining Statements - Custodial Funds
- Consolidated Year-End Financial Report

REGION 1 PLANNING COUNCIL, ILLINOIS**Northern Council of Governments - Special Revenue Fund****Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual****For the Fiscal Year Ended June 30, 2024**

	Budget		Actual
	Original	Final	
Revenues			
Membership Fee	\$ 50,000	50,000	50,000
Miscellaneous	500	500	29,018
Total Revenues	50,500	50,500	79,018
Expenditures			
General Government			
Personnel	44,739	44,739	67,212
Occupancy	1,083	1,083	938
Office	311	311	729
Professional	158	158	204
Contractual	4,209	4,209	9,935
Total Expenditures	50,500	50,500	79,018
Net Change in Fund Balance	—	—	—
Fund Balance - Beginning			(12,869)
Fund Balance - Ending			(12,869)

REGION 1 PLANNING COUNCIL, ILLINOIS**Custodial Funds****Combining Statement of Fiduciary Net Position****For the Fiscal Year Ended June 30, 2024**

	Winnebago Trustee Program	Boone Trustee Program	Totals
ASSETS			
Cash and Investments	\$ 584,747	—	584,747
Receivables - Net of Allowances			
Accounts	71,011	7,029	78,040
Total Assets	655,758	7,029	662,787
LIABILITIES			
Accounts Payable	337,034	9,559	346,593
Due to Other Funds	170,695	—	170,695
Due to Other Governments	—	1,323	1,323
Total Liabilities	507,729	10,882	518,611
NET POSITION			
Restricted for Individuals, Organizations, and Other Governments	148,029	(3,853)	144,176

REGION 1 PLANNING COUNCIL, ILLINOIS**Custodial Funds****Combining Statement of Changes in Fiduciary Net Position****June 30, 2024**

	Winnebago Trustee Program	Boone Trustee Program	Totals
Additions			
Membership Fee	\$ —	7,029	7,029
Miscellaneous	977,244	—	977,244
Total Revenues	977,244	7,029	984,273
Deductions			
General Government			
License and Fees	87,398	—	87,398
Office	31,317	—	31,317
Professional	400,791	—	400,791
Contractual	515,638	10,882	526,520
Total Expenditures	1,035,144	10,882	1,046,026
Change in Fiduciary Net Position	(57,900)	(3,853)	(61,753)
Net Position Restricted for Individuals, Organizations, and Other Governments			
Fund Balance - Beginning	205,929	—	205,929
Fund Balance - Ending	148,029	(3,853)	144,176

REGION 1 PLANNING COUNCIL, ILLINOIS**Consolidated Year-End Financial Report
June 30, 2024**

CSFA #	Program Name	State	Federal	Other	Total
420-27-2777	RISE Local and Regional Planning Grant Program	\$ 33,027	132,108	—	165,135
420-45-3219	Strategic Economic Development Program	17,655,897	—	—	17,655,897
532-30-2881	County Solid Waste Planning	1,932	75,950	—	77,882
532-60-0378	Section 319(h) - Nonpoint Source Pollution Control Financial Assistance Program	—	84,540	—	84,540
	All Other Federal Expenditures	—	1,524,503	—	1,524,503
	Totals	17,690,856	1,817,101	—	19,507,957